

STATE OF OREGON



COVER PAGE

Oregon Health Authority

Issues this Request for Grant Proposals (RFGP) under
Oregon Buys Bid # S-44300-00017937 and RFGP # 6312

Opioid Settlement Community Grant

Date of Issue: **October 15, 2026**

Closing Date: **December 17, 2026, 4:00 PM Pacific Standard Time**

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1. Background and Overview

1.1 Opioid Settlement Community Grants

The State of Oregon, through its Oregon Health Authority (OHA), Public Health Division, is requesting Grant Proposals from eligible entities operating in Oregon (“Proposers”) to implement the Opioid Settlement Community Grant program.

The Opioid Settlement Prevention, Treatment, and Recovery (OSPTR) Board has allocated \$13.5 million from Oregon’s share of national opioid settlement payments to OHA for a two-year program titled Opioid Settlement Community Grants (OSCG). Through this RFGP, Proposers may apply for funding to address the ongoing impacts of the opioid crisis.

OHA will award funding to achieve specific Outcomes through the Funding Categories and Eligible Strategies described in Section 3.

OHA anticipates multiple awards resulting from this RFGP. State Agencies and the Nine Federally Recognized Tribes in Oregon are not eligible to apply for this RFGP due to prior direct allocations.¹

Grant Period

The anticipated term of the Grant Agreement is July 1, 2027, through June 30, 2029. Award amounts are expected to range from \$25,000 - \$75,000 (Tier One) and \$100,000 - \$500,000 (Tier Two).

Awards will be given to eligible entities that currently serve and operate within the state of Oregon, as described in Section 2. Proposers must be registered with the Oregon Secretary of State, except that Proposers applying with a Fiscal Sponsor may rely on the Fiscal Sponsor’s registration in place of their own.

Authority and Method

OHA is issuing this RFGP pursuant to its authority under ORS 413.033. Within its authority, OHA may optionally and at its sole discretion use any combination of methods for selecting successful Grant Proposals under this RFGP.

¹ Oregon opioid settlement allocations table:

<https://www.oregon.gov/oha/PH/PreventionWellness/SubstanceUse/Opioids/Documents/osptr-board-allocations-2026-01.pdf>

Goals and Purpose

Consistent with the goals of the Alcohol and Drug Policy Commission's (ADPC) 2026 – 2030 Comprehensive Plan,² the purpose of this RFGP is to identify and select Recipients for Opioid Settlement Community Grant awards. Funded projects will advance the effective use of state settlement resources to support the following goals:

- Reduce substance use and Substance Use Disorders (SUD)
- Reduce deaths related to substance use
- Reduce disparities and inequities related to substance use

1.2 Funding Categories

Proposers must select the single Funding Category that most closely aligns with their proposed project. Each Funding Category includes specific Outcomes that Recipients are expected to achieve (see Section 3). While a project may incorporate multiple Strategies or relate to several Outcomes or Funding Categories, the Proposer must choose one primary Funding Category and select at least one associated Outcome and Eligible Strategy that most closely fits the project.

For example, a Proposer may design a project that includes both Treatment and Recovery strategies. However, they must choose either Treatment or Recovery as the project's primary Funding Category. Proposers should use their best judgment to determine which category best represents the project's main activities.

Projects may include Strategies that span multiple Funding Categories, but these must ultimately support the project's primary Funding Category. Identifying one main category helps OHA assess how proposed projects align with the goals of this RFGP and supports equitable distribution of funding across the Funding Categories listed below.

- 1. Primary Prevention:** Practices, programs, and policies that prevent and reduce alcohol and other drug use, and the related health, behavioral health, and social impacts.
- 2. Overdose Prevention and Risk Reduction:** Health and safety strategies that reduce the negative effects of substance use.
- 3. Treatment:** Clinical services and supports based on the individuals' assessed needs, recovery goals, and medical necessity. These services may include withdrawal management, medication, counseling, case management, assessment, service planning, and other evidence-supported or promising approaches.

² ADPC 2026 – 2030 Comprehensive Plan to Reduce Substance Use Disorder: <https://www.oregon.gov/adpc/Pages/Plan.aspx>

4. **Recovery:** A process of change in which individuals improve their health and well-being, live a self-directed life, and work toward their full potential.
5. **Innovative Research:** Systematic collection and analysis of information grounded in community and cultural context to understand program effectiveness, improve quality, and inform future planning.

1.3 The Impact of the Opioid Crisis in Oregon

Overdose and Service Disparities

In 2024, Oregon saw its first decrease in overdose deaths since 2016, likely influenced by changes in the illicit drug supply and shifts in substance use patterns.³ However, this statewide decrease does not reflect the experiences of all communities.

Some groups and regions did not see reductions in overdose deaths. Adults aged 65 and older experienced increased overdose rates between 2023 and 2024. Black/African American communities and American Indian/Alaska Native communities continue to experience the highest rates of fatal and nonfatal overdoses in Oregon.⁴

Other groups also face gaps in access to substance use prevention, treatment, and recovery services, including people living in rural and remote areas;⁵ older adults; youth;⁶ people experiencing homelessness; people who speak languages other than English; people involved in or transitioning out of the legal or carceral system; pregnant or postpartum people, and infants and families affected by Neonatal Opioid Withdrawal Syndrome (NOWS).⁷

Community Impact Priorities

The OSPTR Board aims to improve access to prevention, treatment and recovery resources across all communities. Through this RFGP, OHA seeks to support both geographic and population-based funding coverage. OHA invites Grant Proposals from entities serving any community impacted by substance use disorder or overdose.

³ Opioids and the Ongoing Drug Overdose Crisis in Oregon (2025):

<https://www.oregon.gov/oha/PH/PREVENTIONWELLNESS/SUBSTANCEUSE/OPIOIDS/SiteAssets/Lists/feature/EditForm/2025%20Oregon%20Opioid%20Overdose%20Report.pdf>

⁴ Overdose Death Disparities in Oregon:

<https://www.oregon.gov/oha/PH/PREVENTIONWELLNESS/SUBSTANCEUSE/OPIOIDS/Documents/Overdose%20Death%20Disparities%20in%20Oregon.pdf>

⁵ Oregon Areas of Unmet Health Care Need Report, September 2025:

https://www.ohsu.edu/sites/default/files/2025-09/AUHCN%20Report_2025%20-%20FINAL.pdf

⁶ Oregon Youth and Young Adult Substance Use Prevention, Treatment, and Recovery Report (2023)

<https://www.oregon.gov/oha/HSD/BH-Child-Family/Documents/Youth-Young-Adult-SUD-Treatment-Recovery-Report-EN.pdf>

⁷ Core Opioid Abatement Strategies (Exhibit E)

<https://nationalopioidsettlement.com/wp-content/uploads/2023/02/TEVA-Exhibit-E.pdf>

Projects that are culturally and/or linguistically tailored for at least one community experiencing SUD-related disparities will be prioritized for funding. These communities include but are not limited to the communities described above in this Section 1.3. Proposers must clearly demonstrate how their project will positively impact the community or communities they intend to serve, as outlined in the Project Plan Template (Document C).

This scoring approach helps ensure that funding is directed to communities facing the greatest barriers to services and the most significant substance-related disparities. It supports impactful interventions designed to address each community's unique needs.

Notwithstanding any other provision of this RFGP, Proposers will not unlawfully discriminate against anyone on the basis of, including but not limited to race, color, national origin, sex (includes pregnancy-related conditions), sexual orientation (includes gender identity), marital status, religion, disability, age, or veteran status.

1.4 Funding Amount

The total funding available for the Opioid Settlement Community Grants opportunity is \$13.5 million. This amount represents the full funding pool for all individual grant awards under this RFGP. Proposers may apply for either Tier One (small scale projects) or Tier Two (larger projects) funding. Award amounts cover the full two-year grant period.

Tier One Funding

Tier One awards are intended for smaller organizations and small-scale projects, including gap funding or “finish- line” funding. These funds may supplement existing substance use disorder (SUD) efforts or help organizations build capacity to integrate SUD-related initiatives into their current work. Capital expenditures for renovations, vehicles, and equipment are eligible up to the full Tier One award amount (see Section 4.3 for additional requirements regarding Capital Expenditures). OHA estimates that the following amounts will apply to Tier One awards:

- Total Tier One Funding: **\$2.7 million** (20% of total RFGP budget)
- Tier One Award Range: **\$25,000–\$75,000**
- Estimated Number of Awards: 36 – 55

Tier Two Funding

Tier Two awards support larger, more comprehensive projects across the SUD care continuum, including research activities. Given the two-year project period and larger award amounts, Tier Two projects may include substantial capital expenditures for renovations, vehicles, and equipment; however, these expenditures cannot exceed \$250,000 (see Section 4.3 for additional requirements regarding Capital Expenditures).

Tier Two funding prioritizes innovative approaches and efforts that address service gaps across the continuum of care. OHA estimates that the following amounts will apply to Tier Two awards:

- Total Tier Two Funding: **\$10.8 million** (80% of the total RFGP budget)
 - To ensure balanced investment across the care continuum, a minimum of \$1.3 million is dedicated to each of the following categories: Primary Prevention, Overdose Prevention and Risk Reduction, Treatment, and Recovery
- Tier Two Award Range: **\$100,000–\$500,000**
- Estimated Number of Awards: 21 – 45

Award Limits

Proposals may request up to \$75,000 for Tier One funding and up to \$500,000 for Tier Two funding. Project budgets must meet the minimum request amounts of \$25,000 for Tier One projects and \$100,000 for Tier Two projects. Requests cannot fall between \$75,001 and \$99,999, as this range does not align with either tier.

1.5 Funding Period

- The Grant Agreement covers a two-year period from July 1, 2027, through June 30, 2029. All project activities must be completed no later than June 30, 2029. Recipients may use awarded funds at any time during this period.
- All funds must be spent or obligated (formally committed for specific, identifiable upcoming costs) by June 30, 2029. Recipients then have 90 days after June 30, 2029, to disburse any funds that were properly obligated for those planned costs. Projects may finish before the end of the two-year term without penalty.
- Proposers must indicate in their Project Plan if they anticipate completing their project before June 30, 2029.

2. Proposer Eligibility Requirements

Proposers must certify in Document A – Proposer Information and Certification Form that Proposer meets each of the following minimum eligibility requirements in this Section 2.1 below:

2.1 Location Requirements

To be eligible for funding under this RFGP, Proposers must be based in Oregon and primarily serve people in Oregon. To qualify, a Proposer must:

- Be registered to conduct business in Oregon with the Oregon Secretary of State (SOS).
- Maintain a physical location in Oregon from which the proposed project operates.
- Provide services funded by this RFGP to a predominantly Oregon-based population.

- Plan to spend all grant funds within Oregon, unless an exception is approved by OHA.

Proposers that do not meet these requirements may still apply if they demonstrate they have entered into an agreement with a Fiscal Sponsor which does meet them. In these cases, the Fiscal Sponsor will enter into the Grant Agreement with OHA.

Proposers located outside the state of Oregon are not required to register with the Oregon SOS at the time they submit their proposal. However, they must be registered to conduct business in the state where they are primarily located and must provide proof of Oregon SOS registration before entering into a Grant Agreement with OHA. For information about the SOS Business Registration process, visit: <http://sos.oregon.gov/business/Pages/register.aspx>.

National organizations without an Oregon registration or physical presence are not eligible.

2.2 Eligible Entity Types and Activities

2.2.1 Eligible Proposers include Oregon-based organizations that primarily serve people in Oregon and meet all other eligibility criteria.

- **Local government and public agencies**
 - Local public health authorities
 - Cities, counties, and special district governments
 - Jail, carceral, or correctional organization/facility
 - Public safety or first responder organization
- **Behavioral health and healthcare providers**
 - Community mental health programs
 - Behavioral health clinics
 - SUD treatment providers, including Opioid Treatment Programs
 - Hospitals and hospital systems
 - First responder organizations
- **Community-based and nonprofit organizations**
 - Community-based organizations
 - Faith-based organizations
 - Nonprofit organizations
 - Recovery Community Centers
 - Recovery housing providers
 - Coalitions
 - Professional associations and nonprofit advocacy organizations
- **Academic and workforce partners**
 - Public universities and colleges and private nonprofit universities and colleges
 - Education Service Districts (ESDs)

- Schools or school districts, or other academic institutions
- **Organizations that serve Tribal community members**
 - Nonprofit and community-based organizations
 - Tribal member-operated organizations
 - Other Oregon-based entities that provide services to Tribal community members

2.2.2 Fiscal Sponsor Exception

Fiscal sponsors may support multiple Proposers and may appear on more than one application in a fiscal-sponsor role. Proposals in which an entity is identified as a fiscal sponsor do not count toward that entity's one-proposal limit pursuant to Section 6 of this RFGP. A fiscal sponsor may support multiple sponsored entities while still submitting its own single proposal as the Prime Proposer.

2.2.3 Limitation on Non-Secular Activities

Grants awarded under this RFGP may only be used for secular program activities; grant funds cannot support worship, religious instruction, or proselytization.

2.3 Ineligible Entity Types

State Agencies

State agencies are not eligible to apply for this RFGP. Examples of state agencies include, but are not limited to, the Oregon Health Authority, Oregon Department of Human Services, Oregon Department of Education, and Oregon State Police.

However, Proposers may partner with state agencies. Proposers that include a state agency as a partner must provide a letter of commitment (Document E) from the partnering agency confirming the collaboration and describing the agency's anticipated role in the project.

Tribal Governments in Oregon

The Nine Federally Recognized Tribes in Oregon are not eligible to apply for this RFGP, because of prior direct allocations. This restriction applies to the Nine Tribes in Oregon or any of their programs.

However, Proposers may partner with Tribes. Proposers that include a Federally Recognized Tribe as a partner must provide a letter of commitment (Document E) from the partnering Tribe confirming the collaboration and describing the Tribe's anticipated role in the project.

3 Project Scope

Funding Categories

As outlined in this section, Proposers must identify the Funding Category and Eligible Strategies that best align with their proposed project. Projects may incorporate multiple Strategies or span multiple Outcomes or Funding Categories within the project's single Funding Category.

Eligible Outcomes and Strategies

Each Funding Category includes a set of Outcomes that describe the results Recipients are expected to achieve. These Outcomes reflect anticipated improvements within communities, schools, and service systems resulting from funded Strategies. They guide Proposers in selecting Strategies that are appropriate, effective, and aligned with the goals of this RFGP. Proposers should review Outcomes closely and explain how their proposed Strategies will support them.

Eligible Strategies outline the types of approaches Recipients may use to carry out their proposed work. Strategies reflect priorities identified through opioid settlement requirements,⁸ statutory requirements,⁹ the 2026 –2030 ADPC Comprehensive Plan, community input, equity considerations, evidence-based and evidence-informed practices, and current substance use and overdose trends in Oregon.

Eligible Strategies help Proposers identify approaches that respond to local needs while remaining aligned with the Goals in Section 1.1. Projects may include multiple Strategies across multiple funding categories.

3.1 Primary Prevention Funding Category

Primary Prevention Outcomes and Eligible Strategies

Proposers choosing the Primary Prevention Funding Category must select at least one associated Outcome and one Eligible Strategy from the list below. Planned activities for each Strategy must be described in the Project Plan Template (Document C). The Strategies listed below support Primary Prevention Outcomes.

Outcome A: Strengthen School-Based Primary Prevention

Outcome A Eligible Strategies

⁸ Exhibit E, List of Opioid Remediation Strategies: <https://nationalopioidsettlement.com/wp-content/uploads/2023/02/TEVA-Exhibit-E.pdf>

⁹ (2022) House Bill 4098, Sections 4-8: https://www.oregonlegislature.gov/bills_laws/lawsstatutes/2022orlaw0063.pdf

- **A.1** Implement substance use prevention initiatives in schools, aligned with Oregon Department of Education (ODE) standards in OAR 581-022-2045 Substance Use Prevention and Intervention Plan.
- **A.2** Implement strategies to improve school capacity to identify and respond to co-occurring behavioral health needs.

Outcome B: Strengthen Policies that Promote Protective Factors and Reduce Risk Factors in Youth

Outcome B Eligible Strategies

- **B.1** Implement existing state, local, or district school policies, or develop new policies, that strengthen youth-focused supports and family-based programs that reduce risk factors and increase protective factors related to substance use.

Outcome C: Advance Equitable and Supportive School Discipline Practices

Outcome C Eligible Strategies

- **C.1** Promote adoption of non-exclusionary disciplinary practices and structured alternatives to suspension for substance-related incidents, reducing negative academic impacts.

3.2 Overdose Prevention and Risk Reduction Funding Category

Proposers choosing the Overdose Prevention and Risk Reduction Funding Category must select at least one associated Outcome and one Eligible Strategy from the list below. Planned activities for each Strategy must be included in the Project Plan Template (Document C). The Strategies below support Overdose Prevention and Risk Reduction Outcomes.

Naloxone and other harm reduction supplies: Overdose reversal medications like naloxone, and harm reduction supplies such as syringes, sharps containers, wound care kits, and rapid drug checking strips, cannot be purchased with funds from this RFGP. However, Proposers may use funds for activities that support education and distribution of naloxone and harm reduction supplies.

Eligible organizations can obtain these materials at no cost through the Save Lives Oregon Clearinghouse.

Clearinghouse application: <https://www.savelivesoregon.org/join-us/>

Outcome D: Expand Access to Overdose Prevention Tools

Outcome D Eligible Strategies

- **D.1** Support expansion of naloxone distribution and education in communities with limited access.
- **D.2** Prevent overdoses and infectious disease transmission by supporting the increase of naloxone distribution, safer use education, risk reduction supports, and connections to wraparound services and healthcare.

Outcome E: Strengthen Drug Checking and Information Sharing

Outcome E Eligible Strategies

- **E.1** Support drug checking strategies at individual and community levels to increase access to timely, accurate information about the local drug supply. Efforts include implementing or enhancing systems that identify emerging substances, trends, and contamination.
- **E.2** Strengthen communication pathways that share drug checking data with partners and communities.

Outcome F: Enhance Harm Reduction Services Across Settings

Outcome F Eligible Strategies

- **F.1** Provide or expand mobile or fixed site harm reduction services.
- **F.2** Expand harm reduction strategies among community safety net providers, including syringe service programs, Federally Qualified Health Centers (FQHCs), health departments, and community-based organizations.

Outcome G: Improve Communication and Public Understanding

Outcome G Eligible Strategies

- **G.1** Develop clear communication tools that explain services, provider roles, and partnerships essential for equitable service delivery.

Outcome H: Expand Training and Workforce Capacity

Outcome H Eligible Strategies

- **H.1** Expand overdose prevention and risk reduction training for healthcare workers, social service staff, and community members.

3.3 Treatment Funding Category

Treatment Outcomes and Eligible Strategies

Proposers choosing the Treatment Funding Category must select at least one associated Outcome and one Eligible Strategy from the list below. Planned activities for each Strategy must be described in the Project Plan Template (Document C). The Strategies listed below support Treatment Outcomes.

Outcome I: Expand access to Medications for Substance Use Disorder (MSUD)

Outcome I Eligible Strategies

- **I.1** Increase availability of MSUD across healthcare settings to support integration of SUD care.
- **I.2** Improve access to MSUD in carceral settings (including jails and specialty courts), emergency departments, and Emergency Medical Services (EMS).
- **I.3** Expand access to 24/7 withdrawal management services.
- **I.4** Strengthen access to evidence-based behavioral therapies that support MSUD services by:
 - Supporting adoption of practices with low uptake or fidelity (for example, Motivational Interviewing or Community Reinforcement and Family Training); or
 - Building intermediate or advanced skills such as group psychotherapy and family counseling to improve quality of care; or
 - Promoting frameworks that sustain patient-centered care, including Trauma-Informed Care and Integrated Care models.

Outcome J: Strengthen Co-Occurring and Specialized Care

Outcome J Eligible Strategies

- **J.1** Expand access to co-occurring mental health and substance use disorder services and training.
- **J.2** Provide culturally specific and community-based treatment for high-need populations such as unhoused people, pregnant or postpartum people, rural and remote communities, or other priority groups listed in Section 1.3, Overdose and Service Disparities.

Outcome K: Improve Care Coordination and Treatment Navigation

Outcome K Eligible Strategies

- **K.1** Identify a centralized resource to help youth and families locate treatment providers and services.

- **K.2** Improve referral systems to ensure individuals transition from referral to care without gaps.
- **K.3** Expand cross-system care coordination protocols to ensure seamless transitions and warm handoffs, including transportation supports.
- **K.4** Support transition planning for high-need populations with culturally appropriate wraparound services.

Outcome L: Increase Workforce Capacity and Provider Support

Outcome L Eligible Strategies

- **L.1** Increase access to peer-delivered services and in-home treatment, including supports designed for youth and families.
- **L.2** Develop training for staff in carceral settings (such as County Jails, Juvenile Departments, Department of Corrections (DOC), and Oregon Youth Authority (OYA)) to increase understanding of substance use disorders, reduce stigma within facilities and during community re-entry, and increase awareness of MSUD, evidence-based practices, and recovery principles.
- **L.3** Strengthen small and rural providers' capacity for data collection and data-informed decision-making by supporting quality improvement frameworks or use of existing reporting systems.

3.4 Recovery Funding Category

Recovery Outcomes and Eligible Strategies

Proposers choosing the Recovery Funding Category must select at least one associated Outcome and one Eligible Strategy from the list below. Planned activities for each Strategy must be included in the Project Plan Template (Document C) The Strategies listed below support Recovery Outcomes.

Outcome M: Expand Recovery Housing Options

Outcome M Eligible Strategies

- **M.1** Increase recovery housing for families, including single parents, fathers, LGBTQIA2S+ identifying single parents, youth parents, and grandparents.
- **M.2** Expand recovery housing for individuals transitioning out of carceral settings.

Outcome N: Increase Recovery Spaces and Community Supports

Outcome M Eligible Strategies

- **N.1** Establish or expand Recovery Community Centers (RCCs) and other recovery spaces.
- **N.2** Develop or expand youth-specific recovery spaces, recovery schools or school-based recovery programs.
- **N.3** Increase recovery spaces within carceral settings.

Outcome O: Strengthen Youth Support and Community-Based Alternatives

Outcome O Eligible Strategies

- **O.1** Support Juvenile Departments, recovery and treatment providers, and community-based organizations in diversion efforts and expansion of community-based services.

Outcome P: Improve Community Understanding and Reduce Stigma

Outcome P Eligible Strategies

- **P.1** Implement education and outreach initiatives to reduce stigma around recovery housing and provide landlord education.

Outcome Q: Support and Quality Improvement for the Peer Recovery Workforce

Outcome Q Eligible Strategies

- **Q.1** Strengthen cross-system alignment and provide quality improvement training for the Peer Recovery Support Service workforce.

3.5 Innovative Research Funding Category

Innovative Research Outcomes and Eligible Strategies

Proposers choosing the Innovative Research Funding Category must also select at least one additional Funding Category and at least one Eligible Strategy from Sections 3.1 – 3.4 that their project will support. Multiple Categories and Strategies may be selected.

Projects in the Innovative Research Funding Category must clearly explain how the proposed research activities will advance the chosen Funding Category and its associated Eligible Strategies.

For example, a Proposer may select the Innovative Research Funding Category and choose Eligible Strategy R.2 to support the Overdose Prevention and Risk Reduction Funding Category by examining Strategy E.1: *Support drug checking strategies at individual and community levels.*

Outcome R: Develop, Implement, and Analyze Innovative Research Approaches

Outcome R Eligible Strategies

- **R.1** Explore, assess, or strengthen selected Strategies across the substance use continuum through research-focused approaches.
- **R.2** Develop or pilot emerging tools, culturally responsive models, or promising practices that align with selected Eligible Strategies.
- **R.3** Evaluate the effectiveness, usability, and scalability of selected Strategies, tools, or models within local contexts.
- **R.4** Develop and implement plans to broadly share project outcomes and findings.

4 Funding Guidelines

Proposers must use Opioid Settlement Community Grant funds in accordance with this Request for Grant Proposals to support the Eligible Strategies described in Section 3: Project Scope. Proposers should ensure that their budget items align with the project activities described in their Application Form (Document B) and Project Plan Template (Document C). If funded, Recipients who proposed projects requiring work with sub-awardees or contractors will be asked to provide detailed budget narrative documents for each external funding partner.

4.1 Allowable Costs

Allowable Costs are expenses that directly support the approved project activities. To be allowable, a cost must be necessary to carry out the funded work, reasonable in amount relative to the project's scope, and allocable, meaning it provides a clear and measurable benefit to the Opioid Settlement Community Grant-funded activities.

Allowable Costs must be supported by adequate documentation and must not duplicate, replace, or supplant existing funding sources. All Allowable Costs will be finalized in a Grant Agreement through an approved budget.

Allowable Costs may include but are not limited to:

- Personnel costs directly supporting project activities
- Materials and supplies needed to implement project activities
- Capital expenditures (up to \$250,000 for Tier Two awards) for:
 - a. Minor renovations, remodeling, repairs or maintenance
 - b. Vehicles
 - c. Equipment that directly support project activities or outcomes

- Harm reduction supplies that are not available through the Save Lives Oregon Clearinghouse
- Costs for culturally and linguistically responsive services, including interpretation or translation services
- Expenses for outreach, engagement, and education efforts connected to project activities, including food, childcare, facility rentals, and stipends to support community engagement
- Contractor or sub-awardee services
- Training and workforce development costs
- Travel that is necessary to carry out approved project activities
- Equipment that is clearly tied to project activities and outcomes
- Transportation supports (including fuel assistance) when directly connected to supporting access to program services
- Indirect costs up to 15%

4.2 Unallowable Costs

Opioid Settlement Community Grant Funds may not be used for:

- Overdose reversal medications such as naloxone, and harm reduction supplies that are available through the Save Lives Oregon Clearinghouse such as syringes, sharps containers, wound care kits, and rapid drug checking strips. Eligible organizations can obtain these materials at no cost through the Save Lives Oregon Clearinghouse. Clearinghouse application link: <https://www.savelivesoregon.org/join-us/>
- Capital construction or major building projects such as building new structures, major additions, and large-scale reconstructions
- Capital expenditures for renovations, vehicles, or equipment exceeding \$250,000
- Medical or behavioral health services, supplies, or medications that could otherwise be billed to Medicaid/Oregon Health Plan (OHP) or other existing health insurance
- Political actions, including lobbying

4.3 Capital Expenditures

Capital expenditures are major costs that help support the development, enhancement, or expansion of long-term projects. These expenditures include two categories: Capital Outlay, which refers to durable items costing \$5,000 or more, and Capital Improvements, which include remodeling or construction projects between \$5,000 and \$250,000.

Under Oregon Administrative Rule, Chapter 309, Division 37, capital projects funded by the grant – excluding equipment or vehicles, require a Declaration of Restrictive Covenants (DRC). A DRC is a recorded document that protects the public investment and ensures that the property continues

to be used for the project described in the Grant Agreement for the duration of the required covenant period.

When a vehicle is purchased using grant funds, the Oregon Health Authority (OHA) must be listed as the security interest holder on the vehicle title. The Recipient must provide OHA with a copy of the vehicle title and registration showing OHA as the security interest holder within five (5) calendar days of the purchase. The vehicle must be used for the approved program purpose for up to five years or for the duration of its useful life, whichever period is shorter.

5 RFGP Process

5.1 Pre-Proposal Webinars and OHA Office Hours

OHA OSCG staff will host a series of Pre-Proposal Webinars and Open Office Hours for interested applicants. Proposers are encouraged, but not required, to attend at least one of these sessions. During these sessions, OHA may clarify information already included in this RFGP or in the associated Smartsheet platform, but OHA will not provide advice on proposal content.

Questions addressed during these sessions will be added to the Frequently Asked Questions as an addendum. Statements made during the webinars and office hours are informational only and not binding on OHA. Proposers may be asked to submit questions in writing.

The purpose of the Pre-Proposal Webinars is to:

- Provide additional description of the project;
- Explain the Proposal process; and
- Answer any questions Proposers may have related to the project or the process.

The purpose of the Open Office Hours is to:

- Provide drop-in time with OHA OSCG staff for questions and clarifications.

5.2 Schedule of Events

The table below represents a tentative schedule of events. All times are listed in Pacific Time. All dates listed are subject to change.

Pre-Proposal Events		
Event	Date	Time
Request for Grant Proposal issued and posted on Oregon Buys	October 15, 2026	-

Proposal Informational Webinar (English)	Monday, Oct, 19	1:00 – 2:30 p.m. Register here
Proposal Informational Webinar (English)	Wednesday, Oct. 21	1:00 – 2:30 p.m. Register here
Seminario web informativo sobre la solicitud (Español)	El Miércoles, 28 de oct.	2:00 – 3:30 p.m. Haz clic aquí para registrarte
OHA hosts virtual open office hours (English)	Thursday, Oct. 29	2:00 – 3:00 p.m. Register here
Horas de oficina virtuales con OHA (Español)	El Lunes, 2 de nov.	11 – 12 p.m. Haz clic aquí para registrarte
Proposal Informational Webinar (English)	Monday, Nov. 9	1:00 – 2:30 p.m. Register here
Seminario web informativo sobre la solicitud (Español)	El Martes, 10 de nov.	1:00 – 2:30 p.m. Haz clic aquí para registrarte
OHA hosts virtual open office hours (English)	Monday, Nov. 16	1:00 – 2:00 p.m. Register here
Deadline for Questions/Requests for clarification submitted per Section 5.5 below.	Monday, Nov. 16	4:00 p.m.
Grant Proposal Submission Deadline	Thursday, Dec. 17	4:00 p.m.

Post-Proposal Events		
Event	Date	Time
Grant Proposers notified of award decisions by posting of Intent to Award Notice on OregonBuys (approx.)	April 30, 2027	-
Grant Agreement preparation and execution (approx.)	May 1 – June 30, 2027	-
Grant cycle begins upon full execution of the Grant Agreement (approx.)	July 1, 2027	-
Grant cycle ends	June 30, 2029	-

5.3 Submission Deadline

OHA must receive proposals through the Smartsheet form: ([link](#)) and submit all project information by **December 17, 2026 at 4:00pm Pacific Time**. Proposals received after the closing date and time will not be considered. Proposers should allow sufficient time for uploading the required documents into Smartsheet and to confirm that all required documents have been uploaded in the proposal to the Smartsheet form. No documents can be submitted after the deadline.

5.4 Single Point of Contact (SPC)

Single Point of Contact (SPC)

The SPC listed on the Cover Page is the only authorized contact for all grant-related questions or requests for clarification related to this RFGP.

Single Point of Contact: Stephanie Morgan

Office of Contracts and Procurement

E-mail: Stephanie.B.Morgan@odhsoha.oregon.gov

Phone (voice): (971) 283-6279

Smartsheet Technical Point of Contact (TPC)

The TPC listed on the Cover Page is the authorized contact for all technical inquiries related to the utilization of the Smartsheet platform for the purpose of proposal submission against this RFGP.

Smartsheet Technical Point of Contact: Neal Armstrong

Email: Neal.Armstrong2@oha.oregon.gov

Phone (voice): (503) 841-4658

5.5 Questions / Requests for Clarification

The OregonBuys system (OregonBuys Bid # xxx) will be used to distribute all information related to this RFGP, including any Amendments, and OHA responses to questions submitted under this Section.

All inquiries and requests for clarification, whether relating to the Grant Proposal process, administration, deadlines, or method of award, intent of the solicitation, or technical issues, must:

- Be directed to the Single Point of Contact (SPC) or Technical Point of Contact TPC identified in Section 5.4.
- Reference the OHA RFGP number (6312/S-44300-00017937).
- Identify Proposer's name and contact information.
- Be sent by an authorized representative.
- Refer to the specific area of the Proposal being questioned (i.e. page, section and paragraph number); and
- Be received by the due date and time for Questions/Requests for Clarification specified in Section 5.2, Schedule of Events.

Any unauthorized contact with other State employees or officials regarding this RFGP may result in rejection of the Grant Proposal. Oral communications are unofficial and non-binding.

6 General Proposal Requirements

Each Proposer may only submit only one Proposal for this RFGP, except that Proposers may participate in multiple Proposals as a partner or sub-awardee for Proposals submitted by other organizations. Each Proposal must align with at least one Funding Category and at least one Eligible Strategy that supports the Funding Category, as described in Section 3. The complete list of eligibility and responsibility requirements is listed in Document A – Proposer Information and Certifications.

Eligible projects must (**all must be met**):

- Be completed by June 30, 2029.
- Spend or fully reserve all Opioid Settlement Community Grant funds towards specific upcoming costs by June 30, 2029.
- Submit quarterly expense reports and biannual progress reports, totaling 8 expense reports and four (4) progress reports during the grant period.
- Confirm that Opioid Settlement Community Grant funds are not being used to replace, duplicate, or supplant existing federal, State, local, tribal, or private funding for infrastructure or services (including staff salaries).

7 Content and Form of Proposal

All proposal content must be submitted through [Smartsheet](#), including all required attachments described in this Section. Proposer must complete each field in Smartsheet to be considered for evaluation. A Proposal that does not address each field and upload all required documents will be considered non-Responsive to this Proposal and will not be considered further, subject to OHA's discretion to consider mistakes. We recommend completing all application information offline **before** entering it into the Smartsheet form. Complete instructions on how to use Smartsheet will be included in the Informational Webinars outlined in Section 5.2.

This entire RFGP and attachments, and any Amendments to this RFGP, are published in the State of Oregon's electronic procurement system OregonBuys at <https://oregonbuys.gov/> at: OregonBuys Bid # S-44300-00017937. Documents will not be mailed to prospective Proposers.

Proposer must complete and submit the following items through Smartsheet:

Document A – Proposer Information and Certifications (Required)

Proposers must complete and submit Document A using [the Smartsheet link](#). Document A includes information required from all Proposers and the standard certifications for this RFGP.

Sections include eligibility screening, organization information, contact information, fiscal sponsorship, and compliance requirements.

OHA will confirm Proposer meets all Document A requirements before advancing it through it to Step 2 in the review process, as described in Section 8, Proposal Evaluation.

Document B – Application Questions (Required)

Proposers must complete and submit Document B using the Smartsheet link provided to you by email upon confirmation of your eligibility after completing Document A (see section 7.1 Proposal Submission below). It is recommended that the Proposer complete the information on a separate document before entering it into the Smartsheet form.

Document B includes project overview, funding amount requested, populations served, funding category, strategies, and detailed description of project plans, community need, organizational experience, and project sustainability. OHA will evaluate Application Questions using the Scoring Rubric (Appendix 2).

Document C – Project Plan Template (Required)

Proposers must submit Document C using Smartsheet. Project Plans must be submitted as an attachment to the Smartsheet application form.

The Project Plan includes description of project goals, objectives, and activities with timelines and expected results, anticipated outcomes, and evaluation plans.

OHA will evaluate the Project Plan using the Scoring Rubric (Appendix 2).

Document D – Budget & Narrative Template (Required)

Proposers must submit Document D using Smartsheet. The Budget template must be submitted as an attachment to the Smartsheet application form.

Proposer must demonstrate alignment with the Project Plan (Document C) and show a clear relationship between the financial requests and the project. OHA will evaluate Document D using pass/fail criteria described in the Scoring Rubric (Appendix 2). An incomplete or inadequately explained Document D could result in receiving a “fail” grade, which will result in a rejection of the Proposal.

Document E – Letter of Commitment Template (Required when partners are included in the Proposal)

If applicable, Proposers must complete and submit Document E for each partner in the Proposal. Each letter must be on partner’s letterhead and signed by an authorized representative. Letters of

Commitment should include a description of the partner's role, contributions, and commitment duration. Letters of Commitment must be submitted as an attachment to the Smartsheet application form.

OHA will evaluate Letters of Commitment using pass/fail criteria described in the Scoring Rubric (Appendix 2).

Document F – Proposer Acknowledgements & Compliances

Proposers must submit Document F using Smartsheet. This form consolidates the Proposer's identity, legal commitments, and key certifications in order to promote accountability, fairness, equitable practices, non-discrimination, and integrity within the RFGP process.

Providing a complete, signed form is a mandatory step for this RFGP submission for Proposers to demonstrate its commitment to these foundational requirements.

OHA will evaluate Letters of Commitment using pass/fail criteria described in the Scoring Rubric (Appendix 2).

7.1 Proposal Submission

Smartsheet Process

Proposers will complete two forms in Smartsheet: Document A and Document B. Document A includes an eligibility screening. If eligible, proposers will receive an organization ID by email, which they will use to complete the rest of the proposal.

Document A and B are Smartsheet forms. Documents C, D, E and F must be uploaded as attachments at the end of Document B.

Proposal Format and Quantity

Proposers must submit all Grant Proposal materials electronically through OHA's Smartsheet form. All required documents must be received by OHA not later than **4:00 p.m. on December 17, 2026**. Proposers are responsible for ensuring their complete Proposal is successfully submitted through Smartsheet; OHA is not responsible for delays or technical issues.

Smartsheet will automatically send a timestamped receipt to the Proposer. Any Proposal changes or withdrawals must be completed before the Submission Deadline. Proposers must ensure they receive confirmation of any modification or withdrawal.

7.2 Modification or Withdrawal of Quotes or Applications

To modify a submitted Proposal, Proposers must email the Technical Point of Contact (TPC) listed in Section 5.4 and clearly describe the specific changes. **Do not upload a revised Proposal in**

Smartsheet. Uploading a second version creates duplicates and may cause the Proposal to fail eligibility screening.

To withdraw a Proposal, Proposers must submit a written notice to the TPC listed in Section 5.4 before the Submission Deadline.

Do not upload Proposal materials to OregonBuys. OregonBuys is only used to distribute information for this RFGP and is not an acceptable method of Proposal submission for this RFGP. **Smartsheet is the only submission method.** Any Proposal submitted by any other means will be rejected.

Proposers are responsible for confirming that all required documents have been successfully uploaded in Smartsheet. OHA is not responsible for transmission errors, delays, or misdelivery. The Submission Deadline is **4:00 p.m. Pacific Time on December 17, 2026**. Proposers are strongly encouraged to submit several days early to allow time to resolve technical issues.

Any questions or requests for clarification about Smartsheet should be directed to the TPC listed in Section 5.4.

7.3 Proposal Rejection

OHA may reject a proposal if the Proposer attempts to influence a member of any reviewer or any other party involved in this RFGP.

OHA may also reject a Proposal for any of the following reasons:

- The Proposer does not substantially comply with RFGP procedures and requirements.
- The Proposer has liquidated or delinquent debt owed to the State or any State agency.
- The Proposer contacts State employees or officials about this RFGP other than the SPC or individuals authorized by the SPC or makes inappropriate contact with the SPC.
- The Proposal is conditioned on OHA accepting other terms or conditions or gives the Proposer rights to negotiate terms not authorized by the RFGP or any Amendment(s).

8 Review Process

8.1 Pre-Evaluation Screening

Proposers must follow all requirements of this RFGP. After the RFGP closes, OHA will conduct an initial check to confirm that each Proposal is complete and responsive. This pre-screening verifies that required materials are included and that basic requirements have been met, including:

- Proposer Information and Certifications (Document A attachment)

- Organization eligibility requirements (Section 2)
- General proposal requirements (Section 6.)

Proposals that are incomplete, missing required information, or otherwise non-responsive at this stage will be deemed ineligible and removed from further evaluation.

8.2 Proposal Evaluation

Step 1: Eligibility Screening (Document A – Proposer Information and Certifications)

Following the pre-evaluation screening, eligible Proposals move to Step 1, where reviewers assess compliance with the detailed eligibility requirements outlined in Section 2 and the answers provided in Document A. This step involves a substantive review of organizational eligibility and required certifications.

Proposals that do not meet all eligibility criteria at this stage will not advance to further evaluation.

Step 2: Proposal scoring

Review teams composed of OHA staff will score all Proposals that pass Step 1 and identify the highest-scoring Proposers. All parties conducting assessment of Proposals in response to this RFGP must complete conflict-of-interest and confidentiality requirements, as well as required training, before evaluating materials. Reviewers will independently score proposals using the Scoring Rubric (Appendix 2) and will document their assessments. The highest-scoring Proposals will advance to Step 3. Determination of the highest-scoring Proposals may include all, or at Agency's sole discretion, some (based on a minimum score), of the Proposers from Step 2.

OHA may revisit the proposal pool and adjust the minimum score if needed to support an equitable review process.

8.3 Scoring Rubric criteria (Appendix 2)

Total points available: 27

Reviewers will assign up to 2 points for each question in the Scoring Rubric using the following scale:

- 0 – Does Not Meet Expectations: Missing key information; unclear or not feasible.
- 1 – Partially Meets Expectations: Some elements are present, but clarity, alignment, or feasibility is uncertain.
- 2 – Meets Expectations: Clear, complete, feasible, and aligned with RFGP goals.

Reviewers must also document strengths, weaknesses and any questions or comments.

The Scoring Rubric addresses the following sections:

1. Project Narrative (17 points)

Evaluates clarity, feasibility, alignment, and sustainability of the Project Narrative (Document B.)

2. Project Scope (6 points)

Evaluates clarity, feasibility, and alignment of the Project Plan (Document C).

3. Overall Reviewer Assessment (4 points)

Evaluates project feasibility and impact based on the reviewer's overall impression of the proposal.

Additional Evaluation (Pass/Fail)

These criteria do not affect total score but must be met for continued funding consideration. Reviewers will select Pass, Fail, or Not Applicable and will document strengths, weaknesses, and questions.

4. Letters of Commitment (Document E, If applicable)

Checks that each partner (if applicable) listed in Document B and Document C has a Letter of Commitment, and that each letter addresses all required sections.

5. Budget & Narrative (Document D)

Checks that all sections are complete, allowable, aligned with project scope, and free of major errors.

6. Optional Reviewer Notes (not scored)

Reviewers may highlight strengths, equity considerations, unique advantages, or potential impacts beyond the rubric.

Step 3: Selection Panel

Reviewer scores and comments will be provided to the OSCG selection panel.

In addition to reviewer scoring, the selection panel will consider broader program needs such as funding category distribution, geographic and population coverage (Section 1.3), the total number of awards, and available funding. To meet RFGP goals, OHA may award lower-ranked Proposals if it determines it is in the best interest of the agency or program.

If the proposals advancing from Step 2 already meet funding distribution and coverage needs, additional proposals may not proceed to Step 3.

If needed to achieve RFGP goals, the OSCG selection panel may also review and score proposals that did not move forward from Step 2. This may include proposals serving populations with overdose disparities, areas with limited access to services, or categories with low submission volume.

Final award decisions will be based on reviewer scores, written justifications in the Scoring Rubric, and selection panel recommendations.

After decisions are finalized, OHA will notify all Proposers according to the timeline in Section 5.2.

8.4 Selection Criteria

Proposals must be complete at submission. OHA review teams will evaluate all Proposals received by the deadline to identify the highest-ranked proposals. Those selected will receive an Opioid Settlement Community Grant Agreement.

During the review process, OHA may request clarification from Proposers. Only those determined to be qualified to conduct activities within the Project Scope will move forward.

9 Award and Negotiation

9.1 Award Consideration

OHA, if it awards a Grant Agreement, will award a Grant Agreement to Proposer(s) based upon the scoring methodology and process described in Section 8. OHA may award less than the full Project Scope described in this RFGP.

9.2 Intent to Award Notice

OHA will notify all Proposers in writing that OHA intends to award a Grant Agreement to the selected Proposer(s) subject to successful negotiation of any negotiable provisions by posting a Notice of Award on OregonBuys.

9.3 Grant Agreement Negotiation

OHA expects all required proposal materials to be complete at the time of submission, with minimal need for revision during negotiations. By submitting a Proposal, the Proposer agrees to comply with all RFGP requirements, including the terms and conditions in the Sample Grant Agreement (Appendix 3), except for the limited items identified below as negotiable.

After selecting a successful Proposer, OHA may negotiate only the following elements of the proposed project:

- The grant award amount and payment schedule, up to the maximum allowed by this RFGP.
- The description and scope of the proposed project plan.
- The approved budget and specific budget line items.

No other components of the Proposal or Grant Agreement are subject to negotiation.

Responses in Document C – Project Plan Template, will serve as the starting point for the Grant Agreement project plan. A final project plan and budget are required within 60 days after the Grant Agreement is signed. Proposers may receive less than the full amount requested and may not be awarded funding in all categories for which they applied.

If the parties do not reach mutually agreeable terms within 30 calendar days, OHA may, at its discretion, end negotiations and begin negotiating with the next highest-ranking Proposer.

9.4 Changes / Modifications and Clarifications

Changes and modifications to this RFGP, if any, shall be made only in the form of written Amendments published on OregonBuys for Bid #S-44300-00017937. Proposers are solely responsible for checking OregonBuys to determine whether or not any Amendments have been issued. All Amendment(s) for this RFGP issued on OregonBuys are incorporated into the RFGP by this reference. See Sections 5.4 and 5.5 regarding questions and requests for clarification about this RFGP.

9.5 Reservations of OHA Rights

OHA reserves all rights related to this RFGP. These rights include, but are not limited to, the ability to:

- Amend or cancel this RFGP without liability if doing so is in OHA's best interest.
- Waive minor informalities or deviations from RFGP requirements or procedures.
- Request clarification from any Proposer.
- Negotiate the program activities described in this RFGP.
- Amend or extend the term of any Agreement issued as a result of this RFGP.
- Select or procure Proposer(s) for different or additional program activities outside of this RFGP process and any resulting agreements.
- Enter into direct negotiations to execute a Grant Agreement with a successful Proposer in the event that the Proposer is the sole Proposer to this RFGP, and OHA determines that the Proposer satisfies the minimum RFGP requirements.
- Reject any Proposal if OHA determines that accepting it may compromise the integrity of the procurement process or is otherwise not in OHA's best interest.
- Issue Grant Agreements, Contracts, Price Agreements, or similar documents under OHA's procurement authority through separate solicitations or selection processes not connected to this RFGP.

9.6 Release of Information

No information about Proposal scoring will be shared with any Proposer or other individuals while the RFGP review process is in progress.

9.7 Public Information

OHA must comply with all lawfully submitted public records requests under Oregon Public Records Law (ORS 192.311-192.478). Information submitted in response to this solicitation may be subject to those disclosure laws.

Anyone may request copies of public records. All requests must be submitted in writing. Requestors will be charged according to current OHA public records policies and rates at the time the written request is received. If fees apply, OHA must receive payment before releasing the records.

Information on how to request public records may be found here:

<https://www.oregon.gov/oha/ERD/Pages/Records.aspx>

9.8 Cancellation of RFGP; Rejection of Proposal; No Damages

OHA may reject any or all Proposals in whole or in part, or may cancel this RFGP at any time when the rejection or cancellation is in the best interest of the State or OHA, as determined by OHA. Neither the State nor any State agency is liable to any Proposer for any loss or expense caused by or resulting from the delay, suspension, or cancellation of the RFGP or a Grant Agreement award, or the rejection of any Proposal.

9.9 Cost of Proposals and Obligation

All costs associated with preparing and submitting a Proposal in response to this RFGP are the responsibility of the Proposer. OHA will not reimburse these costs.

By submitting a Proposal, Proposers understand and agree that OHA is not obligated to select any Proposal or enter into a Grant Agreement. OHA has no financial obligation to any Proposer as a result of this RFGP.

9.10 Progress and Expenditure Reporting

Grant Recipient will be required to submit progress and expenditure reports to the state using OHA-provided templates. These reports document progress towards the objectives outlined in the Project Plan Template (Document C).

Failure to submit required expenditure and progress reports may result in payment delays or pauses and may also affect eligibility for future grant awards.

9.11 Grant Agreement Documents

The final Grant Agreement(s) for Recipients of this RFGP will be generally in the form of Appendix 3 – Sample Grant Agreement.

9.12 Additional materials

Documents used for proposal submission

- Document A – Proposer Information and Certifications
- Document B – Application Form
- Document C – Project Plan Template
- Document D – Grant Budget & Narrative Template
- Document E – Letter of Commitment Template
- Document F – Proposer Acknowledgements & Compliances

Appendices

- Appendix 1 – Definition of Terms
- Appendix 2 - Opioid Settlement Community Grants Scoring Rubric
- Appendix 3 – Sample Grant Agreement